



Integration Joint Board

27th September 2018

This Report relates to
Item 8 on the Agenda

Dumfries and Galloway Alcohol and Drug Partnership Report 2018

(Paper presented by Grahame Clarke and Jackie Davies)

For Approval

Approved for Submission by	Grahame Clarke, Alcohol and Drug Partnership Chair
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List of Background Papers	
Appendices	Appendix 1 - Annual Reporting Template Appendix 2 - Additional Funding Allocation

SECTION 1: REPORT CONTENT

Title/Subject:	Dumfries and Galloway Alcohol and Drug Partnership Report 2018
Meeting:	Integration Joint Board
Date:	27 th September 2018
Submitted By:	Grahame Clarke and Jackie Davies
Action:	For Approval

1. Introduction

- 1.1 Dumfries and Galloway Alcohol and Drug Partnership (ADP) are funded by the Scottish Government to deliver alcohol and drug prevention, treatment and recovery initiatives and services across Dumfries and Galloway. All ADPs are accountable to their local Integration Joint Board (IJB) and are required to ensure that the Integration Joint Board have oversight of the workstreams and plans being progressed. This paper outlines the priority workstreams which ADP has taken in 2017/18 and are undertaking this financial year 2018/19.

2. Recommendations

2.1 The Integration Joint Board is asked to:

- **Approve the ADP Annual Reporting Template 2017-18 for submission to the Scottish Government**
- **Note the priority workstreams being progressed and the activity currently ongoing within the ADP**
- **Note the current ADP activity around the examination of commissioned and statutory services that can be provided with the additional Scottish Government funding**
- **Consider how best how to agree the recommendations around commissioned and statutory services that can be provided with the additional Scottish Government funding, given that the submission will fall out with the regular cycle of IJB meetings.**

3. Background

- 3.1 Dumfries and Galloway ADP is a multi-agency partnership responsible for delivering prevention, treatment and recovery strategies in relation to drugs and alcohol. ADP is funded by the Scottish Government to develop local strategies and workplans based on Ministerial Priorities, local priorities and NHS Local Delivery Plan Standards.

4. Main Body of the Report

4.1 Annual Reporting Template

Dumfries and Galloway ADP's Annual Reporting Template (Appendix 1) provides the Scottish Government with an overview of the financial and specific progress made by the ADP over the reporting period.

ADP is funded through the Scottish Government under the governance of the IJB. Further funding is provided by the Local Authority for Third Sector service provision for the Regionwide Recovery Service and also Talking Therapies service. Police Scotland also contributes half the funding for the Police Substance Misuse Officer.

The ADP was asked to report on four areas in the template, namely

- Service compliance with the new Drug and Alcohol Information System (DAISy)
- Tackling alcohol and drug related deaths
- Prison throughcare
- Implementation of the Quality Principles

Appendix 1 details the ongoing work around these areas and members may wish to consider and approve the Annual Reporting Template for onward submission to the Scottish Government.

4.2 Annual Workplan

In addition to the ADP Annual Reporting template, ADP produces an annual workplan which details all the Ministerial Priorities, together with local priorities, identified within a 3 years strategy. In 2017/18 the significant priorities identified were around:

- Commissioning Third Sector Services
- The Licensing Overprovision Statement
- Drug Deaths
- Alcohol Brief Interventions (ABIs)
- Waiting Times

Commissioning Third Sector Services

ADP had agreed to use a co-production process to determine the services required for alcohol and drug service users, by engaging with them, their families and carers and also staff from a wide range of services. Co-production describes a relationship between service provider and service user that draws on the knowledge, ability and resources of both to develop solutions to issues and improves the services being delivered. There have been a number of policy developments which have further embedded co-production in Scotland's policy landscape since the Christie Commission in 2011.

This was the first-time co-production had been used by the ADP in such an exercise and, as far as is known, the first-time co-production had been used anywhere in Scotland in relation to the procuring of commissioned services. This innovative process began in June 2017 and has taken a significant amount of time and commitment from key ADP staff, however, is now nearing completion this adoption of the process within Dumfries and Galloway is drawing interest from elsewhere and is likely to form the basis of all future service design within the ADP.

The Co-production process within Dumfries and Galloway included a variety of methods such as survey monkey, focus groups, service user group meetings, staff meetings and staff consultation at the ADP conference. A separate consultation on families needs was conducted by Scottish Families Affected by Alcohol and Drugs (SFAD). Service users and staff were also provided with the results of the consultations and also asked for their views on the draft specifications to ensure they reflected the results of the consultations.

As a result of the outcomes of the co-production consultations two commissioned contracts for adults have been identified as the priorities for the ADP, namely a Region wide Third Sector recovery service and a Talking Therapies Service. These will be funded through the existing funding allocations. The Tender Process will take place from 1st October 2018 with the new services in place by 1st April 2019. It is planned to invite service users to be part of the selection process. This will be discussed with the Council's procurement team in due course.

Licensing Overprovision Statement

The Licensing (Scotland) Act 2005 has five central objectives:

- Preventing crime and disorder
- Securing public safety
- Preventing public nuisance
- Protecting and improving public health
- Protecting children from harm.

The Act stipulates that each Licensing Board must publish a statement of its policy with respect to the exercise of the Board's functions under the Act, in advance of each three-year period. The Statement of Licensing Policy published by a Licensing Board has to include a statement as to the extent to which the Board considers there to be overprovision of licensed premises either in general, or of a specific description, in any locality within the Board's area. Dumfries & Galloway has four Licensing Boards covering the localities of Annandale & Eskdale, Nithsdale, Stewartry and Wigtownshire. The Dumfries and Galloway Statement of Licensing Policy therefore needs to include a statement as to the extent of possible overprovision within each locality.

In January 2018, the ADP was tasked with conducting this over provision statement exercise, to inform the most recent Dumfries and Galloway Statement of Licensing Policy. This work, which had not been planned with the ADP, commenced in January 2018 and was reported to the Licensing Boards in June 2018. As part of the exercise, data was gathered using a variety of sources including hospital stays, hospital admissions, alcohol related deaths, crime and anti-social behaviour. For

each Intermediate Data Zone (IDZ) the data was used to determine whether, based on the average per 1,000 populations, the IDZ was overprovided with alcohol on and/or off sales licenses.

The ADP report has now been completed and makes a number of recommendations about over provision in a number of areas within Dumfries and Galloway. The report will now be presented to each Licensing Board as part of the final consultation on the Dumfries and Galloway Licensing Policy Statement. As part of the new Licensing Policy Statement, it is anticipated that in future the ADP will be able to submit objection in relation to the granting of licenses where there is evidence of overprovision in specific areas.

Drug Deaths

Drug Deaths in Dumfries and Galloway reached its highest ever at 22 deaths in 2017. This is in line with national statistics which also show both locally and nationally that older drug users (over 35 years) are more likely to die from a drug related death.

Dumfries and Galloway's NHS Specialist Drug and Alcohol Service have continuously increased its number of overdose awareness training sessions and Naloxone supplies. Naloxone temporarily inhibits the effects of opioids such as heroin and methadone, buying time to seek emergency help. HMP Dumfries also continues to train and supply Naloxone kits to prisoners on liberation. The Drug Deaths group meets a 3 times per year to discuss each individual case to determine whether there are any actions that could be put in place to prevent further deaths.

Deaths range from long term drug users to individuals not known to services. There have been no obvious patterns or trends except the rise in older drug users. The contributory factors for drug deaths are usually individuals using a combination of drugs and alcohol. In recent years there has been a rise in Pregabalin and Gabapentin found in toxicology. Work is ongoing to raise awareness among GPs.

Alcohol Brief Interventions

Alcohol Brief Interventions (ABIs) are NHS Local Delivery Plan target, with 1,743 ABIs expected to be delivered annually, 80% of which are expected to be in the priority settings of Accident and Emergency, Primary Care and Antenatal. The remaining 20% can come from wider settings such as Occupational Health, prison and Smoking Matters. For the second year in a row, this target was not achieved, despite an increase from the previous year.

During 2017/18 a total of 1105 ABI were delivered which was short of the target of 1743 but was almost double the number achieved in 2016/17. Despite considerable effort and engagement by the ADP Team, figures remained stubbornly short of the target set. The Scottish Government has asked for an improvement plan for 2018/19 and while a positive direction of travel can be demonstrated, it will be crucial that a strong position can be demonstrated moving forward, which identifies additional activities which we can explore. As such a submission has been made to the Scottish Government, indicating how the 1743 target will be

achieved, however, these estimates rely heavily on previous figures for delivery within GP surgeries which are unlikely to be achieved. Once again, all work around ABIs will be driven forward by a Sub Group which will include representatives from all major stakeholders.

The NHS Local Delivery Plan target states that 90% of clients should wait no more than 3 weeks from referral to treatment starting. Dumfries and Galloway's services continued to surpass the target with an average of 97% starting treatment within 3 weeks of referral during 2017-18. This is a very strong and consistent area of performance within Dumfries and Galloway which is testament to the organisation and commitment of statutory and commissioned services within the area.

Waiting Times

The NHS Local Delivery Plan target states that 90% of clients should wait no more than 3 weeks from referral to treatment starting. Dumfries and Galloway's services continued to surpass the target with an average of 97% starting treatment within 3 weeks of referral during 2017-18.

This is a very strong and consistent area of performance within Dumfries and Galloway which is testament to the organisation and commitment of statutory and commissioned services within the area.

ADP Additional Funding Allocation

ADP has been awarded an additional £506,503 (see Appendix 2) in Scottish Government funding for the year 2017/18. This funding will be recurring. The funding letter from the Scottish Government states that the *"funding will be issued to NHS Boards in September 2018 for onward delegation to Integration Authorities (IAs). ADPs and IAs should then agree local arrangements for improvements. IAs hold responsibility for the effective investment of this budget to meet the needs of the affected population in the local area. We expect IAs to enable (and be accountable for) ADPs to develop an effective investment plan to deliver measurable improvements at a local level"*.

ADP has begun to identify areas where there are gaps in prevention, treatment and recovery services.

- Family Support
- Prescribing
- Recovery Communities
- Peer Mentors
- Addiction Worker Training

A number of working groups have been formed locally to begin to examine additional commissioned and statutory services that can be provided with the additional funding and these will be reported to the ADP Executive Group meeting on 20 September 2018. The proposals put forward will be examined and developed further during October 2018, prior to being reported to the IJB in line with the Scottish Government instruction

The final approved proposals must be submitted to the Scottish Government by the end of October 2018. Therefore, members may wish to consider how IJB will agree the proposals made, given that the submission will fall out with the regular cycle of IJB meetings.

5. Conclusions

5.1 Based on the information provided in this report, members are asked to:

- Approve the ADP Annual Reporting Template 2017-18 for submission to the Scottish Government
- Note the priority workstreams being progressed and the activity currently ongoing within the ADP
- Note the current ADP activity around the examination of commissioned and statutory services that can be provided with the additional Scottish Government funding
- Consider how best how to agree the recommendations around commissioned and statutory services that can be provided with the additional Scottish Government funding, given that the submission will fall out with the regular cycle of IJB meetings.

SECTION 2: COMPLIANCE WITH GOVERNANCE STANDARDS

6. Resource Implications

- 6.1 All future resource, contracts and development implications will be funded from the ADP budget. There are no direct implications for IJB budgetary or other resources.

7. Impact on Integration Joint Board Outcomes, Priorities and Policy

- 7.1 The Third Sector service specifications contribute the national outcome “Health and social care services are centred on helping to maintain or improve the quality of life of people who use those services”
- 7.2 The Coproduction process, which engaged with a variety of stakeholders, for commissioning the new contracts, contribute to the national outcome “Resources are used effectively and efficiently in the provision of health and social care services”
- 7.3 The development of these service specification also contributes to the ADP national outcome “Alcohol & drugs prevention, treatment and support services are high quality, continually improving, efficient, evidence-based and responsive, ensuring people move through treatment into sustained recovery”

8. Legal & Risk Implications

- 8.1 Dumfries and Galloway Alcohol and Drug Partnership (ADP) are funded by the Scottish Government to deliver alcohol and drug prevention, treatment and recovery initiatives and services across Dumfries and Galloway. However, Scottish Ministers reserve the right to withdraw all or part of this funding if funds are not used for the purpose intended; if improvement/activity is not demonstrated; or if value for money is not demonstrated. While there is no indication that the current difficulties in ABI performance would result in the withdrawal of funding, it will be vital that a positive direction of travel continues to be demonstrated.

9. Consultation

- 9.1 Not required at this stage

10. Equality and Human Rights Impact Assessment

- 10.1 None required

11. Glossary

ABI Alcohol Brief Intervention

ADP	Alcohol and Drug Partnership
DAISy	Drug and Alcohol Information System
IA	Integration Authority
IJB	Integration Joint Board
IDZ	Intermediate Data Zone
SFAD	Scottish Families Affected by Alcohol and Drug