

Dumfries and Galloway
Integration Joint Board

22nd July 2021

This Report relates to
Item 5 on the Agenda

Briefing on the Learning Disability Strategy

Paper presented by Glen Graham

For Noting

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List of Background Papers:	<ol style="list-style-type: none"> 1. Community Living Change Fund Guidance 2. Discussion Paper – Delays in Hospital for people with Complex Needs 3. Learning/Intellectual Disability and Autism Towards Transformation 4. Letter from Cabinet Secretary on Social Care in Hospital – 17 November 2020
Appendices:	<p>Appendix 1 - Learning Disability Strategy Development Group Membership</p> <p>Appendix 2 - Timeline for development of Learning Disabilities Strategy</p>

Direction Required to Council, Health Board or Both	Direction to:	
	1. No Direction Required	X
	2. Dumfries and Galloway Council	
	3. NHS Dumfries and Galloway	
	4. Dumfries and Galloway Council and NHS Dumfries and Galloway	

1. Introduction

1.1 With the onset of the Covid-19 pandemic in March 2020 work to develop a local Learning Disability Strategy was put on hold and meetings of the Steering and Strategy Development Groups linked to this work were cancelled.

1.2 This work has recently re-commenced and this report provides

- an update of the work undertaken prior to March 2020
- details of national and local context
- a revised timeline for development of the strategy

2. Recommendations

2.1 **The Integration Joint Board is asked to:**

- **Note the updates provided within this report**

3. Background and Main Report

3.1 A learning disability affects the way a person understands information and how they communicate. This means they can have difficulty understanding new or complex information and learning new skills. People with a learning disability often require care and support to help them living independently

3.2 Dumfries and Galloway Health and Social Care Partnership (HSCP) is committed to ensuring that people with a learning disability along with their families and Carers

- have the right to be valued as individuals and lead fulfilling lives
- are active within the communities in which they live

3.3 Following the completion of a local scoping exercise and approval from the IJB work began in early 2019 to develop a Learning Disability Strategy for Dumfries and Galloway. This will provide strategic direction locally and reflect the four strategic outcomes of the national “Keys to Life” strategy for learning disability. These are:

- **A Healthy Life:** People with a Learning Disability enjoy the highest attainable standard of living, health and family life.
- **Choice and Control:** People with a Learning Disability are treated with dignity and respect and protected from neglect, exploitation and abuse.
- **Independence:** People with a Learning Disability are able to live independently in the community with equal access to all aspects of society.
- **Active Citizenship:** People with a Learning Disability are able to participate in all aspects of community and society.

Work to date

3.4 Governance of this work is provided by a strategic steering group. The Learning Disabilities Steering Group (LDSG) has an independent chair and members include: Chief Officer, Chief Social Work Officer, Deputy General Manager Mental Health Directorate, General Manager – Community Health and Social Care, Senior

Operational Manager Social Work Services.

3.5 Led by the LDSG early work undertaken in the development of the strategy included

- The HSCP along with local service user groups signing up to the national “Charter for Involvement” to support the development and delivery of the strategy
- Successful and well attended strategy engagement events were held in Dumfries and Stranraer
- A Strategy Development Group (SDG) was set up consisting of staff from across the HSCP as well as representatives from user and carer groups and third and independent provider partner organisations (Appendix 1 provides details of the membership).
- LDSG agreement on the structure and key sections of the draft strategy document prepared by the SDG

National Context

3.6 During the last year and while work on the local strategy has been on hold there have been several areas of work underway nationally that will impact on people with a learning disability. The following will have to be considered by the LDSG and SDG as work resumes

- The work of a national short life working group (SLWG) formed to look at mapping those with complex needs currently in hospital or out of region settings and the barriers to them returning to the community (see background docs attached)
- The introduction of a national Community Living Change Fund (CLCF) to support and help facilitate change linked to the work of the above group (see background docs attached)
- Changes to duties for support provision for those with a LD while they are in hospital (see background docs attached) has indentified a need for new processes and procedures to meet this duty
- Launch by the Scottish Government of a “Towards Transformation” Plan - The plan is the start of considering the impact of the Scottish Strategy for Autism 2011 – 2021 and the Learning Disability strategy “Keys to Life” 2013 – 2023 and what comes next (see background docs attached)
- Independent Review of Adult Social Care “Feeley Report” published in February 2021

Local Context

3.7 While work to develop the strategy has been on hold work linked to how we support people with a learning disability in the future has continued to better inform future strategy and service development. This includes

- mapping people with complex needs whose care and support is currently delivered within and out with Dumfries and Galloway
- an engagement session with Dr Anne McDonald author of the “Coming Home” report and member of the above national working group to explore short and long-term opportunities for us locally to link into this work as we develop the LD Strategy and implement the Housing with Care and Support

Strategy

- development of a Positive Behaviour post to support and facilitate good practice locally in the provision of support for those with complex learning disability and/or mental health needs has commenced
- a short life multi stakeholder working group is currently developing a protocol linked to the support of those with LD while in hospital
- a working group exploring future governance arrangements for learning disability services

Covid-19 Pandemic

- 3.8 Within Dumfries and Galloway the COVID-19 pandemic has affected people with a learning disability who have faced a wide range of challenges due to the pandemic. People have experienced the sudden loss of social and other supports and have had to adjust to new routines that have often been challenging. Carers and families have in some cases had to bear the weight of full-time care without some or all of the usual levels of external support.
- 3.9 Services have had to quickly to adapt to the circumstances we have faced and continue to face which has placed a significant pressure on the people providing services.
- 3.10 Many organisations rapidly adapted services to continue essential social care to support to those with a learning disability and there is commitment to holding onto that innovation and good practice developed during the restrictions including those beyond traditional service provision models. For example due to restrictions it has not always been possible to deliver building based services and alternatives opportunities have been utilised to meet the outcomes of those who use services.

Moving Forward

- 3.11 The LDSG have committed to working with people who access services, their families, Carers and independent provider partners to co-produce the local strategy. This will include analysis of existing services and providing opportunities to co-produce future services across Dumfries and Galloway.
- 3.12 The SDG has been recently reformed with exiting membership. In addition following a request to be involved there are notes of interest from two additional family carers.
- 3.13 A revised timeline has been developed (see **Appendix 2**) for the development of the strategy which is expected to be completed by April 2022 and the key dates are included below.

Actions	Deadline
Development of draft strategy (period of engagement)	July – Nov 2021
Consultation Draft through Governance Structures (LDSG, HSCGPG)	Nov 21
Formal period of consultation	Dec – March
Prepare Final Draft	April 2022
Final Draft through Governance Structures (LDSG, HSCGPG)	April 2022
Final Draft to IJB	May 2022

	Launch Strategy	June 2022
4.	Conclusions	
4.1	Feedback from the initial scoping exercise, subsequent strategy engagement and the lessons learned during the pandemic will help inform the development of a local Learning Disability Strategy.	
4.2	If we are to achieve our joint vision the involvement of people with a learning disability their families, carers and independent provider partners in the development of the strategy.	
5.	Resource Implications	
5.1	The strategy will be developed within existing budget and staffing resources.	
6.	Impact on Integration Joint Board Outcomes, Priorities and Policy	
6.1	Supports the delivery of the 9 national health and wellbeing outcomes and fits well with the existing Integration Joint Board (IJB) Strategic Plan and mental Health Strategy. For example local strategy commitments to: <ul style="list-style-type: none"> • Support People, including those with disabilities or long term conditions, or who are frail, are able to live, as far as reasonably practicable, independently and at home or in a homely setting in their community • Enable people to have more choice and control • Ensuring people who work in health and social care services feel engaged with the work they do and are supported to continuously improve the support, care and treatment they provide • Ensure secondary mental health services retain capacity to provide assessment and intervention for people with complex needs presenting in crisis 	
7.	Legal and Risk Implications	
7.1	There have been no legal or risk implications identified at this time	
8.	Consultation	
8.1	A communication, engagement and consultation plan for the development of a strategy is in progress. A full statement of consultation will be published alongside the strategy.	
9.	Equality and Human Rights Impact Assessment	
9.1	An Equality and Human Rights Impact Assessment will be carried out as part of the development of the Learning Disability Strategy.	
10.	Glossary	
10.1	All acronyms must be set out in full the first time they appear in a paper with the acronym following in brackets.	
	CLCF	Community Living Change Fund
	EQIA	Equalities Impact Assessment
	HSCP	Health and Social Care Partnership

	IJB	Integration Joint Board
	OOR	Out of Region
	PBS	Positive Behaviour Support
	SLWG	Short Life Working Group

Appendix 1

Strategy Development Group Membership

Strategic Planning and Commissioning Manager
Service User representative
Carer Centre representative
User and Carer Involvement (UCI) representative

Third Sector (Usual Place) representative
Intellectual Disability Service Manager
Independent provider partner representative
Social Work Professional Lead
Family Carer representative
Social Services Adult Care Lead Manager

Appendix 2 – LD Strategy Timeline

LD Strategy Timeline																				
		Completion expected		◆																
Key:		Completed	Planned/not started	In-progress	In-progress - Not on target															
Actions	Lead	Nov-19	Dec-19	Jan-20	Feb-20	Mar-20	Jun-21	Jul-21	Aug-21	Sep-21	Oct-21	Nov-21	Dec-21	Jan-22	Feb-22	Mar-22	Apr-22	May-22	Jun-22	
Phase1 Engagement Work (Nov 19 -Sept 21)																				
Collate Scoping/Pre Engagement Data		Completed	Completed																	
Finalise Statement of Consultation		In-progress	Completed																	
Identify Stakeholders		Completed																		
Form Strategy Development Group including terms of reference		In-progress	In-progress	Completed																
Engagement Events		Completed						Planned/not started												
Engagement with Strategic Planning Group (SPG)								Completion expected												
Prepare draft strategy							In-progress	In-progress	In-progress	In-progress	In-progress	Completion expected								
Consultation Draft through Governance Structures (Steering Group, HSCGPG)												Completion expected								
Prepare Equality Impact Assessment													Completion expected							
Link with Communication and Engagement Group					Completed			Completion expected												
Establish Editorial group								Completion expected												
Phase 2 Consultation on Draft Strategy (Oct 21 - Dec 21)																				
Actions	Lead	Nov-19	Dec-19	Jan-20	Feb-20	Mar-20	Jun-21	Jul-21	Aug-21	Sep-21	Oct-21	Nov-21	Dec-21	Jan-22	Feb-22	Mar-22	Apr-22	May-22	Jun-22	
Consultation Launch and delivery													Planned/not started			Completion expected				
Prepare for phase 3															Planned/not started	Completion expected				
Phase Three Development of Final Draft Strategy (Dec 21 - April 21)																				
Actions	Lead	Nov-19	Dec-19	Jan-20	Feb-20	Mar-20	Jun-21	Jul-21	Aug-21	Sep-21	Oct-21	Nov-21	Dec-21	Jan-22	Feb-22	Mar-22	Apr-22	May-22	Jun-22	
Review and analysis of comments received during consultation period to inform re-drafting of final draft Strategy																Planned/not started	Completion expected			
Prepare Final Draft																Planned/not started	Completion expected			
Final Draft through Governance Structures (Steering Group, HSCGPG)																		Planned/not started		
Final Draft to IJB																			Completion expected	
Launch Strategy																			Completion expected	