



Dumfries and Galloway
Integration Joint Board

20th January 2022

This Report relates to
Item 7 on the Agenda

Developing a New Community Bed Model

(Paper presented by Gary Sheehan)

For Approval

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Approved for Submission by:	David Rowland, Director of Strategic Planning and Transformation.David.Rowland2@nhs.scot
List of Background Papers:	<ul style="list-style-type: none"> • Strategic Commissioning Plan 2018 – 2021 • National Health and Wellbeing Outcomes for Health and Social Care • Draft Participation and Engagement Strategy • Housing with Care and Support Strategy
Appendices:	<p>Appendix 1 - Community Bed Project Proposal</p> <p>Appendix 2 - Governance Map for Community Bed Proposal</p> <p>Appendix 3 - Community Bed Proposal Project Phases and Timeframes</p> <p>Appendix 4 – Draft Community Bed Proposal Communication and Engagement Strategy</p>

Direction Council, Health Board or Both	Required to		If the report content has been the subject of a previous direction please provide the title and reference number of Direction:	
	or			
	Both			
			Title	Reference Number
			Direction to:	
			1. No Direction Required	
		2. Dumfries and Galloway Council		
		3. NHS Dumfries and Galloway		
		4. Dumfries and Galloway Council and NHS Dumfries and Galloway	x	

1. Introduction

- 1.1 As part of Dumfries and Galloway's wider Transformation Programme for Health and Social Care, the Strategic Commissioning Plan for 2018-2021 and the development of the new Strategic Commissioning Plan for 2022-2025, it is proposed that a new model of community beds should be developed to enable people across Dumfries and Galloway to lead healthier and happier lives. This report seeks approval for the development of a proposed new flexible, community bed model to support episodic assessment, treatment, care and support, rehabilitation, reablement, short breaks and palliative or end of life care that cannot be provided at home, and longer-term residential care when needs become increasingly complex.
- 1.2 Dumfries and Galloway's current community bed model primarily consists of community hospitals and residential care and nursing homes. In addition, the implementation of Dumfries and Galloway's Housing with Care and Support Strategy has shown the potential for exploring other community bed options for meeting the needs of people in their local communities.

2. Recommendations

2.1 The Integration Joint Board is asked to:

- **Approve the proposal to undertake a community bed review to develop a more flexible, community bed model across Dumfries and Galloway**
- **Note the plan to develop the new model in accordance with Dumfries and Galloway's draft Participation and Engagement Strategy**
- **Note the Community Bed Governance Map**
- **Note the Community Bed Project Phases and Timelines**
- **Issue Directions to Dumfries and Galloway NHS Board and Dumfries and Galloway Council to undertake a review of community bed base across Dumfries and Galloway**
- **Consider the recommendations of Community Bed Project Report in September 2022**

3. Background and Main Report

- 3.1 Dumfries and Galloway's Strategic Commissioning Plan 2018-2021 and draft Strategic Commissioning Plan for 2022-2025 set out a vision of "People living happier, healthier lives in Dumfries and Galloway" and advocates a model of health and social care which places people at the heart of a person centred, circle of support. Access to local hospital and residential care support is one layer of a wider

circle of support. The development of a flexible community bed model will complement and align with other sources of community support, particularly support provided by Home Teams and Care and Support at Home. An options appraisal process will determine which community bed model will best meet the needs of older people in the region. This report outlines how different service options will be explored, developed, considered and comparatively evaluated alongside key stakeholders.

- 3.2 A Community Bed Project Proposal (**Appendix 1**) has been approved by the Health and Social Care Governance and Performance Group and the Financial Recovery Board in accordance with Dumfries and Galloway's Sustainability and Modernisation Programme. The Project Proposal sets out the aim of the Community Bed Review, the potential benefits, the potential challenges and how it will be progressed with the full engagement and participation of key stakeholders across Dumfries and Galloway.
- 3.3 A Community Bed Governance Map (**Appendix 2**) sets out the decision making process for developing a new Community Bed Model from the initial idea stage right through to monitoring and evaluating the delivery of the new model.
- 3.4 The key Project phases and timeframes for the development and delivery of a new Community Bed Model have been identified and are set out in **Appendix 3**. The Project phases and timeframes reflect the complexity of conducting a Community Bed Review and take account of the need to fully engage local people, professionals and agencies in the development and delivery of a new Community Bed Model.
- 3.5 In accordance with Dumfries and Galloway's draft Participation and Engagement Strategy and best practice across Scotland, a Community Bed Communication and Engagement Strategy (**Appendix 4**) sets out how the Community Bed Project Team will set about securing the full engagement of local people and agencies in the development of a new Community Bed Model across Dumfries and Galloway.

4. Conclusions

- 4.1 Access to local hospital and residential care support is one layer of a wider circle of support. The proposed development of a new community bed model is a key element of a wider programme to transform health and social care which will place people at the heart of a person centred model to enable people across Dumfries and Galloway to lead happier and healthier lives. The new Community Bed Model will be developed with and for local people to help ensure that people across Dumfries and Galloway are supported by the right person, at the right time and in the right place.

5. Resource Implications

- 5.1 As part of the process of reviewing the current Community Bed Base and developing a new flexible Community Bed Model, the Project will identify current financial and staffing resources associated with the current Community Bed Model and financial and staffing resources proposed for a new Community Bed Model.
- 5.2 The Community Bed Review will focus primarily on financial and staffing resources associated with Community Hospitals and Care Homes across Dumfries and Galloway

5.3	At this stage, there are no immediate resource implications arising from the proposal to commission a Community Bed Review				
6.	Impact on Integration Joint Board Outcomes, Priorities and Policy				
6.1	The development of a new, flexible community bed model will contribute to the delivery of at least 2 key strategic commissioning intentions. Namely, Safe, sustainable and effective care and support that improves people's chosen outcomes and lived experience - SCI3 and People are supported to live independently and well in their home – SCI1				
6.2	The development of a new Community Bed Model contributes to the National Health and Wellbeing Outcomes for Health and Social Care and aligns with the 10 areas of focus as set out in the current approved Strategic Commissioning Plan.				
7.	Legal and Risk Implications				
7.1	At this initial stage there are no legal issues or risks that may arise, relating to the integration authority or the constituent partners. As the Project proposal is developed, any identified legal issues or risks will be included in the final Community Bed Report.				
8.	Consultation				
8.1	The following Groups have been consulted with in the development of this Report - Health and Social Care Governance and Performance Group, Community Health and Social Care Directorate Leadership Team and the Care Home Tactical Group. Subject to approval of Project Proposal by the Integration Joint Board, it is proposed to conduct an extensive consultation process with all key stakeholders as set out in the Community Bed Communication and Engagement Strategy (Appendix 4).				
9.	Equality and Human Rights Impact Assessment				
9.1	An Equality and Human Rights Impact Assessment will be carried out as part of the Community Bed Review in accordance with the needs set out in Section 149 of the Equality Act 2010 .				
10.	Glossary				
	<table border="1"> <tr> <td>SCI1</td> <td>Strategic Commissioning Intention 1</td> </tr> <tr> <td>SCI13</td> <td>Strategic Commissioning Intention 13</td> </tr> </table>	SCI1	Strategic Commissioning Intention 1	SCI13	Strategic Commissioning Intention 13
SCI1	Strategic Commissioning Intention 1				
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Dumfries and Galloway Integration Joint Board



DIRECTION

(ISSUED UNDER SECTIONS 26-28 OF THE PUBLIC BODIES (JOINT WORKING) (SCOTLAND) ACT 2014)

1.	Title of Direction and Reference Number	<i>Community Bed Review Reference Number will be added once the direction is formally logged</i>
2.	Date Direction Issued by Integration Joint Board	<i>20th January 2022</i>
3.	Date from which Direction takes effect	<i>Date which is confirmed by the IJB</i>
4.	Direction to	<ul style="list-style-type: none"> • <i>NHS Dumfries and Galloway and</i> • <i>Dumfries and Galloway Council</i>
5.	Does this direction supersede, amend or cancel a previous Direction? If yes, include the reference number(s)	<i>No</i>
6.	Functions covered by Direction	<i>All Community Bed provision for Older People – Community Hospitals, Residential Care and Nursing Homes and Housing with Care and Support</i>
7.	Full text of Direction	<i>Undertake a review of community bed base across Dumfries and Galloway</i>
8.	Budget allocated by Integration Joint Board to carry out Direction	<i>At this stage no additional resources are required to carry out the review.</i>
9.	Desired Outcomes	<i>The development of a new flexible, community bed model to support episodic assessment, treatment, care and support, rehabilitation,</i>

		<i>reablement, short breaks and palliative or end of life care that cannot be provided at home, and longer-term residential care when needs become increasingly complex. The new Community Bed Model will contribute to the delivery of the Strategic Commissioning Plan and the National Health and Wellbeing Outcomes.</i>
10.	Performance Monitoring Arrangements	<i>Directions will be reported to the relevant IJB Committee on a 6 monthly basis. An annual report of all current Directions will be presented to the IJB</i>
11.	Date Direction will be Reviewed	<i>September 2022</i>